COUNTY COUNCIL OF ANNE ARUNDEL COUNTY, MARYLAND

Legislative Session 2016, Legislative Day No. 39

Bill No. 87-16

Introduced by Mr. Pruski

By the County Council, November 21, 2016

Introduced and first read on November 21, 2016
Public Hearing set for and held on December 19, 2016
Public Hearing on AMENDED BILL set for and held on January 3, 2017
Public hearing on SECOND AMENDED BILL set for and held on January 17, 2017
Public hearing on THIRD AMENDED BILL set for and held on February 6, 2017
Public hearing on FOURTH AMENDED BILL set for and held on February 21, 2017
Bill AMENDED AND VOTED ON February 21, 2017
Bill Expires February 24, 2017

By Order: Elizabeth E. Jones, Administrative Officer

A BILL ENTITLED

| AN ORDINANCE concerning: Public Safety and Licenses – Public Nuisances |
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| FOR the purpose of establishing abatement authority for certain public nuisances providing for the suspension of hotel licenses in certain circumstances; defining certain terms; establishing notice requirements for certain public nuisances; providing for hearings; providing for the authority to issue orders to abate certain public nuisances; setting forth an appeal procedure; authorizing adoption of certain rules and regulations; prohibiting certain conduct; and generally relating to public nuisances. |
| BY repealing and reenacting, with amendments: § 11-6A-113(a) Anne Arundel County Code (2005, as amended) |
| BY renumbering: §§ 12-6-101 through 12-6-106, and the title "Title 6 Miscellaneous |

Provisions", to be §§ 12-6-101 through 12-6-106, and the title "Title 6. Miscellaneous Provisions", to be §§ 12-7-101 through 12-7-106, and the title "Title 7. Miscellaneous Provisions", respectively

Anne Arundel County Code (2005, as amended)

EXPLANATION:

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CAPITALS indicate new matter added to existing law. [Brackets] indicate matter stricken from existing law.

Underlining indicates amendments to bill.

Strikeover indicates matter stricken from bill by amendment.

By adding: §§ 12-6-101 through 12-6-107 to be under the new title, "Title 6. Public Nuisances"

Anne Arundel County Code (2005, as amended)

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SECTION 1. Be it enacted by the County Council of Anne Arundel County, Maryland, That §§ 12-6-101 through 12-6-106 and the title "Title 6. Miscellaneous Provisions" of the Arundel County Code (2005, as amended) are hereby renumbered to be §§ 12-7-101 through 12-7-106 and the title "Title 7. Miscellaneous Provisions", respectively.

SECTION 2. And be it further enacted, That Section(s) of the Anne Arundel County Code (2005, as amended) read as follows:

ARTICLE 11. LICENSES

TITLE 6A. HOTELS

11-6A-113. Suspension and revocation.

 (a) Suspension. At the end of the time designated pursuant to § 11-6A-112 for correction of a violation, the Director or the Health Officer shall re-inspect the hotel. If the Director or the Health Officer determines that the violations have not been corrected, the Director shall issue an order suspending the license, which shall be promptly provided to the licensee. The order shall provide that the violation cited in the notice and order of suspension shall be corrected within 30 days of the issuance of the order or the license shall be revoked. IF, AFTER THE EXHAUSTION OF ALL AVAILABLE APPEALS, AN ORDER TO ABATE A PUBLIC NUISANCE ISSUED BY THE CHIEF OF POLICE IN ACCORDANCE WITH § 12-6-105 OF THIS CODE REQUIRES CLOSURE OF A HOTEL, THE LICENSE SHALL BE SUSPENDED FOR THE SAME TIME PERIOD AS THE CLOSURE.

ARTICLE 12. PUBLIC SAFETY

TITLE 6. PUBLIC NUISANCES

12-6-101. Definitions.

 IN THIS TITLE, THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

 (1) "ASSIGNATION" HAS THE MEANING STATED IN THE CRIMINAL LAW ARTICLE, \S 11-301, OF THE STATE CODE.

(2) "CHIEF" MEANS THE CHIEF OF POLICE OR THE DESIGNEE OF THE CHIEF OF POLICE.

(3) "CLOSING" OR "CLOSURE" MEANS THE SECURING OF A STRUCTURE FROM HUMAN ENTRY, USE, OR OCCUPATION.

(4) "CONTROLLED DANGEROUS SUBSTANCE" MEANS A SUBSTANCE LISTED IN SCHEDULE I OR SCHEDULE II IN THE CRIMINAL LAW ARTICLE, \S 5-402 OR \S 5-403, OF THE STATE CODE.

ARTICLE 9, SUBTITLE 8, OF THE STATE CODE.

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(X) FOR CRIMINAL GANG OFFENSES PROHIBITED UNDER THE CRIMINAL LAW

12-6-102. Scope

THIS TITLE APPLIES TO ALL PROPERTIES WITHIN THE COUNTY, EXCEPT THAT IT DOES NOT APPLY TO ANY TYPE OF DWELLING OR DWELLING UNIT, AS THOSE TERMS ARE DEFINED IN § 18-1-101 OF THIS CODE. THIS TITLE APPLIES TO ALL HOTELS AS DEFINED IN § 11-6A-101 OF THIS CODE THAT HAVE 200 UNITS OR FEWER.

12-6-103. Notice of public nuisance.

(A) **Issuance of notice; service and posting.** IF THE DEPARTMENT DETERMINES THAT A PREMISES IS A PUBLIC NUISANCE, THE CHIEF SHALL ISSUE A WRITTEN NOTICE OF PUBLIC NUISANCE TO THE OWNER AND TO THE OPERATOR, IF THE NAME AND ADDRESS OF THE OPERATOR IS KNOWN TO THE DEPARTMENT OR IS READILY ASCERTAINABLE. THE NOTICE SHALL BE SERVED BY PERSONAL DELIVERY OR CERTIFIED MAIL, RETURN RECEIPT REQUESTED, AND; SHALL BE POSTED ON THE PREMISES; AND SHALL BE SERVED ON THE BOARD OF HEALTH.

(B) Contents of notice. THE NOTICE OF PUBLIC NUISANCE SHALL STATE:

(1) THE BASIS FOR THE DETERMINATION THAT A PREMISES IS A PUBLIC NUISANCE;

(2) THE RIGHT TO A HEARING, AND THE DATE, PLACE, AND TIME OF THE HEARING;

(3) THE RIGHT OF THE PERSONS RECEIVING THE NOTICE TO BE HEARD AND TO BE REPRESENTED AT THE HEARING;

(4) THE ABATEMENT AUTHORITY OF THE CHIEF COUNTY, AND THE CONSEQUENCES OF THE FAILURE TO APPEAR AT THE HEARING; AND

(5) ANY OTHER NECESSARY INFORMATION.

12-6-104. Hearing.

(A) **Generally.** AT LEAST FIVE BUSINESS DAYS AFTER THE DATE OF THE NOTICE OF PUBLIC NUISANCE AND AT THE TIME AND PLACE INDICATED IN THE NOTICE OF PUBLIC NUISANCE, A HEARING SHALL OCCUR BEFORE <u>A PANEL CONSISTING OF THE CHIEF, THE FIRE CHIEF, AND THE HEALTH OFFICER</u> THE BOARD OF HEALTH FOR THE PURPOSE OF DETERMINING WHETHER A PUBLIC NUISANCE EXISTS ON A PREMISES.

(B) Prima facie evidence of public nuisance. At the Hearing, the Chief Panel Chief or a designee of the Chief Shall present the grounds for the Determination that a public nuisance exists at the premises. Two reports Proof of ten arrests by police officers written in the regular course of Business of a premises having been used for any activities defined as a public nuisance on two persons engaging in any activities listed in the Definiton of public nuisance on the premises on ten or more separate occasions within a 12-month period, are prima facie evidence that the premises is a public nuisance.

(C) **Owner or operator**. The owner and operator shall have a right to be present at the hearing and an opportunity to demonstrate that a public nuisance does not exist on a premises, except that an operator may only participate at a hearing if <u>a majority of the members of the panel</u> board of <u>health determine that</u> sufficient evidence is presented to the <u>chief panel</u> board of health to demonstrate that the operator has authorization to

USE THE PREMISES, WHICH CAN INCLUDE BUT IS NOT LIMITED TO, CONFIRMATION FROM THE OWNER, OR A LEASE OR SIMILAR AGREEMENT.

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12-6-105. Order; nuisance abatement authorized.

(A) Findings; issuance of order. WITHIN TEN DAYS OF THE DATE OF THE HEARING, THE CHIEF PANEL BOARD OF HEALTH SHALL ISSUE A WRITTEN MEMORANDUM AND ORDER DETERMINING WHETHER A PUBLIC NUISANCE EXISTS ON THE PREMISES. IF THE EVIDENCE PRESENTED AT THE HEARING SHOWS BY A PREPONDERANCE OF THE EVIDENCE THAT A PUBLIC NUISANCE EXISTS, THE CHIEF PANEL BOARD OF HEALTH SHALL MAY ISSUE A WRITTEN ORDER FOR ABATEMENT OF PUBLIC NUISANCE SETTING FORTH THE TERMS FOR THE ABATEMENT OF THE PUBLIC NUISANCE AS WELL AS INFORMATION REGARDING THE RIGHT TO APPEAL THE ORDER OR TO SEEK MODIFICATION OF THE ORDER. THE PANEL BOARD OF HEALTH SHALL INCLUDE THE REASONS FOR ISSUING OR NOT ISSUING AN ORDER OF ABATEMENT IN THE MEMORANDUM REQUIRED UNDER THIS SUBSECTION.

(B) Failure to appear at hearing. A DEFAULT ORDER FOR ABATEMENT OF PUBLIC NUISANCE MAY BE ISSUED IF THE OWNER OR OPERATOR FAILS TO APPEAR AT THE SCHEDULED HEARING.

(C) Lack of knowledge; acquiescence. THE CHIEF PANEL BOARD OF HEALTH MAY ORDER APPROPRIATE RELIEF UNDER THIS SECTION WITHOUT PROOF THAT AN OWNER OR OPERATOR HAD ANY KNOWLEDGE OF THE EXISTENCE OF THE PUBLIC NUISANCE. THE PANEL BOARD OF HEALTH MAY ORDER THE CLOSURE OF THE ENTIRE HOTEL OR ANY PORTION OF THE HOTEL NECESSARY TO ABATE THE NUISANCE.

(D) **Discontinuance not a bar to relief.** EVIDENCE THAT THE PUBLIC NUISANCE HAS BEEN DISCONTINUED AT THE TIME NOTICE OF PUBLIC NUISANCE WAS ISSUED OR AT THE TIME OF THE HEARING DOES NOT BAR THE CHIEF BOARD OF HEALTH FROM IMPOSING APPROPRIATE RELIEF UNDER THIS SECTION.

(E) **Order; abatement authority**. ON DETERMINING THAT A PUBLIC NUISANCE EXISTS, THE CHIEF'S PANEL'S BOARD OF HEALTH'S ORDER FOR ABATEMENT OF PUBLIC NUISANCE MAY REQUIRE THE DISCONTINUANCE OF THE PUBLIC NUISANCE ON THE PREMISES AND THE CLOSING OF THE PREMISES, SUBJECT TO SUBSECTION (J) (I), TO THE EXTENT NECESSARY TO ABATE THE NUISANCE, THE FIRST CLOSURE PURSUANT TO AN ORDER OF ABATEMENT SHALL BE FOR A PERIOD OF TIME NOT TO EXCEED TWO WEEKS. A SECOND CLOSURE PURSUANT TO AN ORDER OF ABATEMENT SHALL BE FOR A PERIOD OF TIME NOT TO EXCEED ONE MONTH. ANY SUBSEQUENT CLOSURES PURSUANT TO AN ORDER OF ABATEMENT SHALL BE AT THE DISCRETION OF THE PANEL BOARD OF HEALTH, EXCEPT THAT IN NO EVENT MAY THE CLOSING BE FOR LONGER THAN ONE YEAR FOR ANY ORDER FOR ABATEMENT RELATED TO A SINGLE FINDING.

(F) **Service and posting of order**. AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE SHALL BE SERVED IN THE SAME MANNER AS, AND ON THE SAME PARTIES SERVED WITH, THE NOTICE OF PUBLIC NUISANCE. THE ORDER SHALL ALSO BE POSTED ON THE PREMISES AND SHALL REMAIN POSTED UNTIL REMOVED BY THE CHIEF <u>AT THE DIRECTION OF THE BOARD OF HEALTH</u>.

(G) **Nature of closing**. A CLOSING DIRECTED BY THE CHIEF BOARD OF HEALTH IS NOT AN ACT OF POSSESSION, OWNERSHIP, OR CONTROL BY THE COUNTY, AND THE COUNTY IS NOT LIABLE FOR ANY CLAIMS, DAMAGES, OR LIABILITY RESULTING FROM A CLOSING.

(H) **Modification**. WITHIN 30 DAYS OF A WRITTEN REQUEST FROM THE OWNER OR OPERATOR TO MODIFY OR RESCIND AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE,

 THE CHIEF BOARD OF HEALTH MAY MODIFY OR RESCIND THE ORDER FOR ABATEMENT OF PUBLIC NUISANCE IN WRITING IF THE CHIEF DETERMINES A MAJORITY OF THE MEMBERS OF THE PANEL BOARD OF HEALTH DETERMINE THAT THE NUISANCE HAS BEEN ABATED.

(I) Hotels. IF THE PUBLIC NUISANCE OCCURS ON A PREMISES WITH A HOTEL, AS THAT TERM IS DEFINED IN § 11-6A-101 OF THIS CODE, THE CHIEF MAY ORDER THE CLOSURE OF THE ENTIRE PREMISES. AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE REQUIRING CLOSURE OF A HOTEL SHALL BE FORWARDED TO THE DIRECTOR OF INSPECTIONS AND PERMITS AND THE HEALTH OFFICER.

(+) (I) Appeal. A PERSON AGGRIEVED BY AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE ISSUED UNDER THIS SECTION MAY APPEAL TO THE BOARD OF APPEALS WITHIN 30 DAYS OF THE DATE OF THE ORDER. THE BOARD SHALL SCHEDULE A HEARING TO OCCUR WITHIN EIGHT BUSINESS DAYS OF THE NOTICE OF APPEAL. CLOSURE OF THE PREMISES PURSUANT TO SUBSECTION (E) SHALL BE SUBJECT TO A STAY PENDING APPEAL OF AN ORDER TO ABATE THE PUBLIC NUISANCE.

12-6-106. Prohibited conduct; enforcement.

(A) **Enforcement**. BEGINNING ON THE TENTH BUSINESS DAY AFTER AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE HAS BEEN POSTED ON A PREMISES, THE ORDER MAY BE ENFORCED ON WRITTEN DIRECTIVE OF THE CHIEF BOARD OF HEALTH.

(B) **Destruction of posted order**. A PERSON MAY NOT DESTROY, REMOVE, OR DEFACE AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE POSTED ON A PREMISE.

 (C) Failure to obey order. A PERSON MAY NOT INTENTIONALLY DISOBEY OR FAIL TO COMPLY WITH AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE OR USE OR OCCUPY, OR PERMIT ANY OTHER PERSON TO USE OR OCCUPY, ANY PREMISES ORDERED CLOSED UNDER THIS TITLE.

(D) Liability for unauthorized occupancy; costs. If A PREMISES IS NOT CLOSED IN ACCORDANCE WITH AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE OR IS USED OR OCCUPIED IN VIOLATION OF AN ORDER FOR ABATEMENT OF PUBLIC NUISANCE, THE CHIEF MAY TAKE ACTION TO EXECUTE, AT THE DIRECTION OF AND WITHIN THE SOLE DISCRETION OF THE BOARD OF HEALTH, THE TERMS OF THE ORDER TO CLOSE THE PREMISES AND THE OWNER OF THE PREMISES SHALL BE LIABLE FOR ALL COSTS INCURRED IN EXECUTING THE TERMS OF THE ORDER. THE INVOICE FOR THE COSTS SHALL BE SUBMITTED TO THE OWNER AND SHALL BE PAYABLE WITHIN 30 DAYS OF THE DATE OF THE INVOICE AND ANY SUMS UNPAID 30 DAYS AFTER THE DATE OF BILLING SHALL BE COLLECTED AS PROVIDED IN § 1-9-101 OF THIS CODE.

12-6-107. Rules and regulations.

THE CHIEF BOARD OF HEALTH MAY ADOPT REGULATIONS AND HEARING PROCEDURES AS NECESSARY TO CARRY OUT THIS TITLE.

SECTION 3. And be it further enacted, That this Ordinance shall take effect 45 days from the date it becomes law.

AMENDMENTS ADOPTED: December 19, 2016; January 3 and 17 and February 6 and 21, 2017

READ AND PASSED this 21st day of February, 2017

By Order:

JoAnne Gray Administrative Officer

PRESENTED to the County Executive for his approval this 22nd day of February, 2017

JoAnne Gray

Administrative Officer

APPROVED AND ENACTED this _____ day of ______, 2017

Steven R. Schuh County Executive

EFFECTIVE DATE:

VETOED

STEVEN R. SCHUH
COUNTY EXECUTIVE

STEVEN R. SCHUH

County Executive



P.O. Box 2700 | Annapolis, Maryland 21404 (410) 222-1821 | countyexecutive@aacounty.org | www.aacounty.org

March 3, 2017

Anne Arundel County Council Arundel Center, 1st Floor 44 Calvert Street Annapolis, MD 21401

Re: Veto of Bill 87-16: Public Safety and Licenses-Public Nuisances

Dear Members of the Council:

Pursuant to Section 307(j) of the County Charter, I have vetoed the enclosed Bill 87-16 that was passed by the County Council on February 21, 2017. I am vetoing this bill because it is unconstitutional in that it violates the equal protection clause of the 14th Amendment to the Constitution of the United States.

I cannot in good conscience affix my name to a piece of legislation that is unconstitutional, as doing so would violate the oath I took upon taking office.

Sincerely,

Steven R. Schuh